South China Sea: Realpolitik Trumps International Law

Emeritus Professor Carlyle A. Thayer Presentation to East Asian Economy and Society, Institut für Ostasienwissenschaften Universität Wien Vienna, November 7, 2017

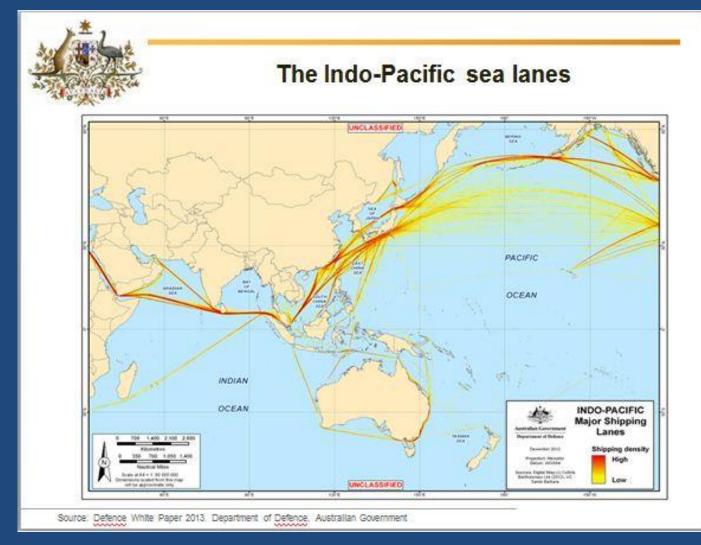
#### Outline

- 1. Geo-Strategic Importance of the South China Sea
- 2. United Nations Convention on the Law of the Sea (UNCLOS)
- 3. Award by the Arbitral Tribunal

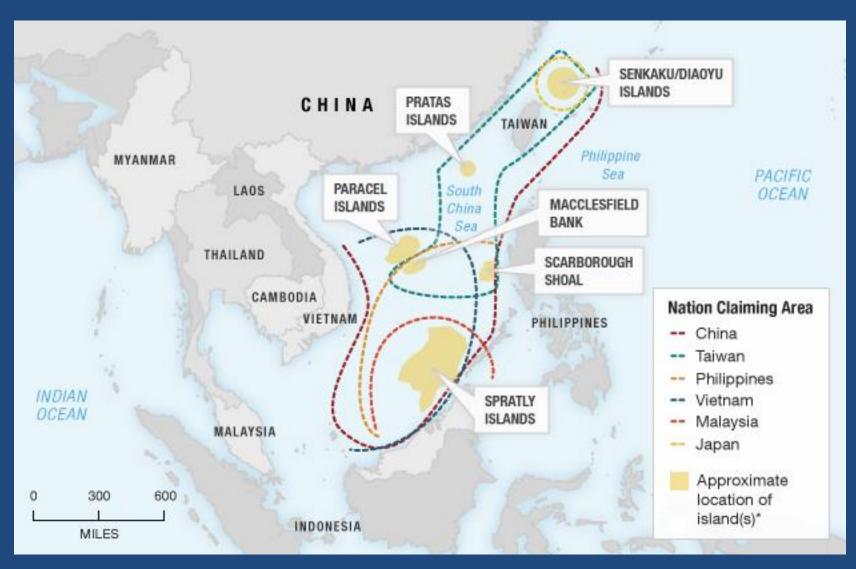
### Outline

- China's Assertiveness and Militarisation of its Artificial Islands
- 5. ASEAN-China Code of Conduct
- 6. U.S. Freedom of Navigation Operational Patrols
- 7. Conclusion

#### 1. Geo-Strategic Importance of the South China Sea



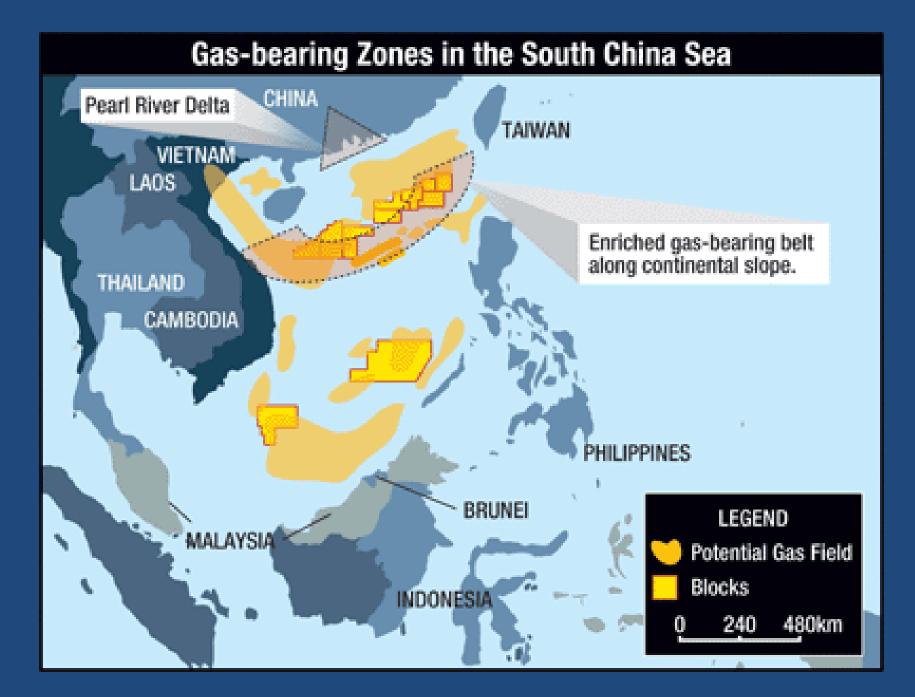
#### **Geographical Features**

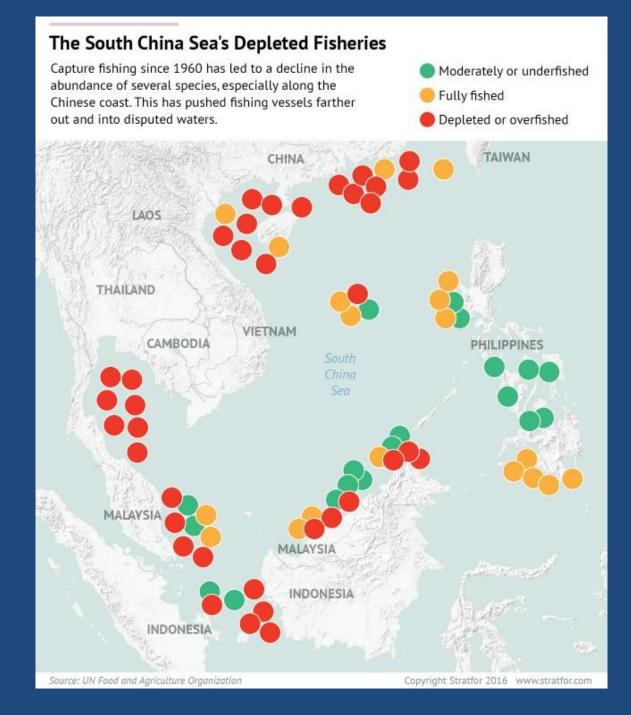


### **Shipping Routes**



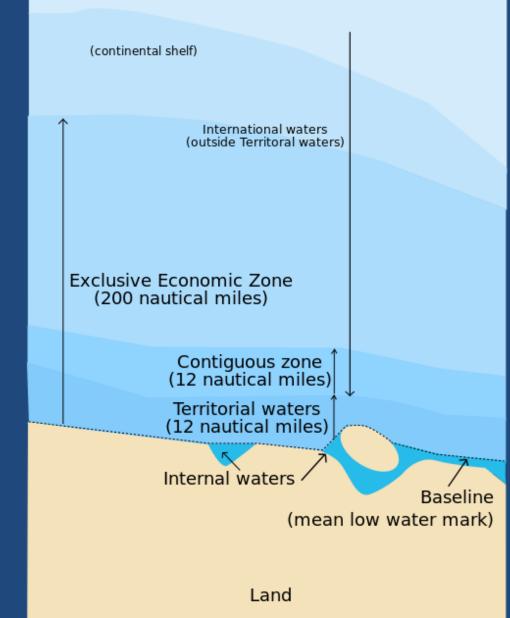






# 2. United Nations Convention on the Law of the Sea (UNCLOS)

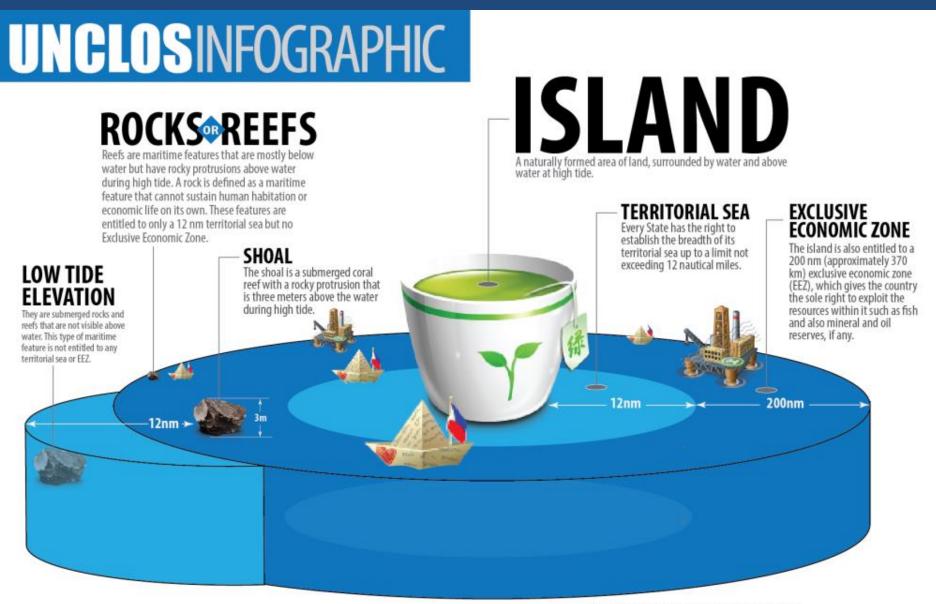
- Constitution of the World's Oceans
- Does not deal with sovereignty
- Maritime zones & features (next slide)
- Sovereign jurisdiction over resources
- Semi-enclosed Sea
  - Duty to Cooperate
  - Protect marine environment
- Provisional arrangements of a practical nature
- Dispute settlement



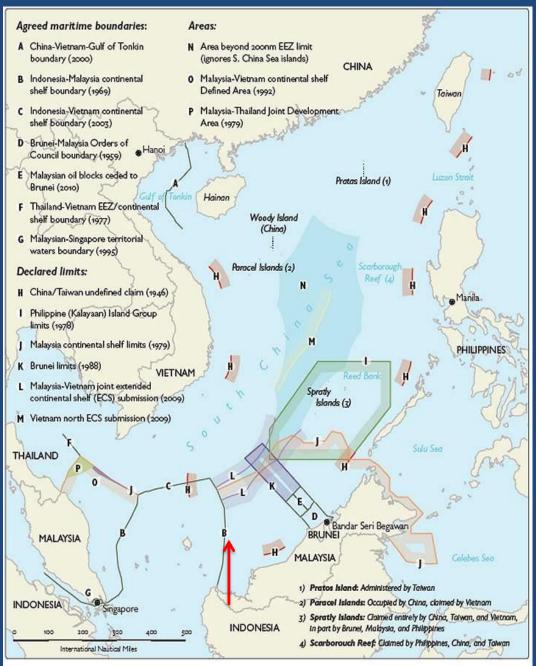
#### UNCLOS

#### Land dominates the sea

- Baselines
- Internal waters
- Territorial Sea
- Contiguous Zone
- Exclusive Economic Zone (EEZ)
- Continental Shelf
- High Seas
- International waters



UNCLOS INFOGRAPHIC by SAMGALOPE 2014, WWW.SAMGALOPE.COM ROCK ART by Anton Gerasimenko, http://www.iconarchive.com/show/harry-potter-icons-by-anton-gerasimenko.html OIL RIG by http://www.iconexperience.com/v\_collection/icons/?icon=oil\_platform TEA CUP by Mira Works http://www.iconexperience.com/v\_collection/icons/?icon=oil\_platform PAPER BOAT by Iconka.com



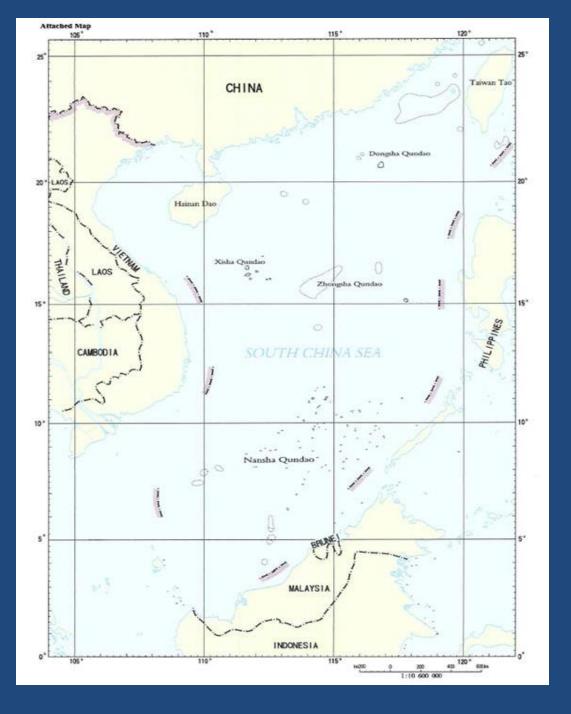
## **Claimants:**

- China
- Taiwan
- Vietnam
- Philippines
- Malaysia
- Brunei

ightarrow

[Indonesia]

Figure 1: Sovereignty Claims in the South China Sea.



China's 9-dash line Historic rights

• Four sha

ightarrow

- Pratas IIs.
- Paracel IIs.
- Spratly IIs. and
- Macclesfield Bank

Declaration on Conduct of Parties in the South China Sea (DOC) 2002

• 5. The Parties undertake to exercise selfrestraint in the conduct of activities that would complicate or escalate disputes and affect peace and stability including, among others, refraining from action of inhabiting on the presently uninhabited islands, reefs, shoals, cays, and other features and to handle their differences in a constructive manner.

#### Cooperative Activities Under the DOC

- a. marine environmental protection;
- b. marine scientific research;
- c. safety of navigation and communication at sea;
- d. search and rescue operation; and
- e. combating transnational crime, including but not limited to trafficking in illicit drugs, piracy and armed robbery at sea, and illegal traffic in arms.

Declaration on Conduct of Parties in the South China Sea (DOC)

 10. The Parties concerned reaffirm that the adoption of a code of conduct in the South China Sea would further promote peace and stability in the region and agree to work, on the basis of consensus, towards the eventual attainment of this objective.

# 3. Award by the Arbitral Tribunal July 12, 2016



Appointed by the President of the International Tribunal on the Law of the Sea (ITLOS) from a panel nominated by state parties to UNCLOS

UNCLOS provides provisions when one of the parties declines to participate

### Philippines Claim Against China, January 2013

- China has made excessive maritime claims
- Determine legal status of islands, rocks and low tide elevations and submerged banks occupied by China
- China is interfering with Philippines' lawful rights within and beyond its EEZ and continental shelf
- Declare 9-dash line illegal in international law

#### Scarborough Shoal (Rock)



### Philippines Claims Against China Entitlements

#### Low Tide Elevations

- Mischief Reef
- Subi Reef
- Gaven Reef
- Hughes Reef (+ McKennan Reef)
- Second Thomas Shoal

Italics = Rocks

- Johnson South Reef
- Cuarteron Reef
- Fiery Cross Reef
- Scarborough Shoal
- Chinese activities in the Philippines' EEZ

### UNCLOS Compulsory Dispute Procedures – Binding Decisions

- All state parties to UNCLOS are free to choose one or more of four means to settle disputes:
  - International Tribunal for the Law of the Sea (ITLOS), Hamburg
  - International Court of Justice, The Hague
  - Arbitral Tribunal
  - Special Arbitral Tribunal
- Where the parties have not designated the means for dispute settlement = Arbitral Tribunal

### Arbitral Tribunal

- Does it have jurisdiction?
- Does the Philippines' claim have legal merit?
- Tribunal can hear a case even if one party refuses to attend
- Position Paper of the Government of the People's Republic of China on the Matter of Jurisdiction in the South China Sea Arbitration Initiated by the Republic of the Philippines

#### Arbitral Tribunal Award

 "DECLARES that, as between the Philippines and China, China's claims to historic rights, or other sovereign rights or jurisdiction, with respect to the maritime areas of the South China Sea encompassed by the relevant part of the 'ninedash line' are contrary to the Convention and without lawful effect to the extent that they exceed the geographic and substantive limits of China's maritime entitlements under the Convention; and further DECLARES that the Convention superseded any historic rights, or other sovereign rights or jurisdiction, in excess of the limits imposed therein."

### Findings of the Arbitral Tribunal: The Philippines v China

- 1. UNCLOS comprehensively allocates rights in the maritime domain
- 2. None of the land features in the Spratlys is an island
- China in breach of flag state obligations related to International Regulations for Preventing Collisions at Sea (COLREGS)
- 4. China failed to protect marine environment
- 5. China aggravated and extended the dispute

#### Second Thomas Shoal (LTE)



#### Status of Features in the Spratlys

#### Rocks

- Cuarteron Reef
- Fiery Cross Reef
- Gaven Reef (North)
- Johnson Reef
- McKennan Reef
- Scarborough Shoal

#### Low Tide Elevations\*

- Gaven Reef (South)
- Hughes Reef
- Mischief Reef
- Second Thomas Shoal
- Subi Reef

#### \*Not subject to appropriation

### Johnson South Reef (Rock)

#### MABINI REEF (25 FEBRUARY 14)



MABINI REEF (11 MARCH 14)



#### MABINI REEF (28 FEBRUARY 2013)



MABINI REEF (13 MARCH 2012)



 Total Reclaimed Area: Approx 10 Hectares

 Aviation:
 Approx 3,000 meters long airstrip

 Port Facility:
 5 Jetties

 Distance to Palawan: 266 NM

 Distance to China: 545 NM

U)

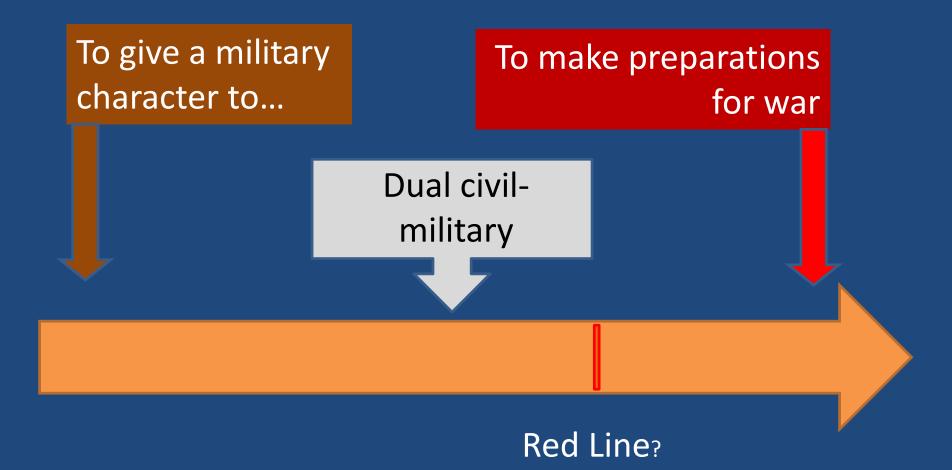


KAGITINGAN (Fiery Cross) REEF (PHOTO TAKEN: 07 May 2015)

### Annex VII Article 11 Finality of Award

- The award shall be final and without appeal, unless the parties to the dispute have agreed in advance to an appellate procedure. It shall be complied with by the parties to the dispute.\*
- \*China and the Philippines

4. China's Assertiveness and Militarization of Artificial Islands



#### Mischief Reef July 2016



#### Mischief Reef

#### March 11, 2017

Radar/Sensor Array



Hangars

Mobile Missile Shelters

Point Defenses

#### CSIS/AMTI DigitalGlobe

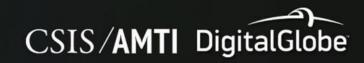
## Subi Reef (LTE)



#### Subi Reef

#### March 14, 2017

Radar/Sensor Array
Hangars
Mobile Missile Shelters
Point Defenses



#### Fiery Cross Reef

Radar/Sensor Array

Hangars

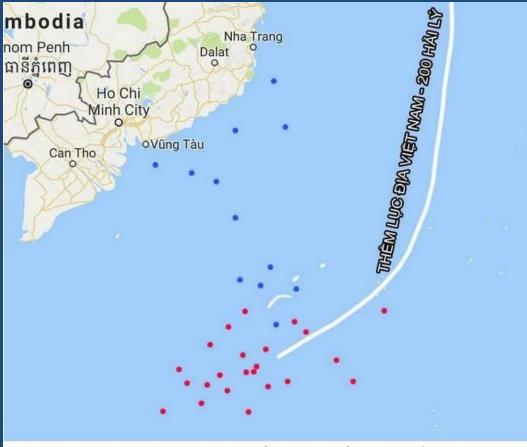
Mobile Missile Shelters

**Point Defenses** 

## March 9, 2017

#### CSIS/AMTI DigitalGlobe

### **Repsol Exploration & China 2017**



Màu đỏ là tàu hải cảnh của Trung Cộng, còn màu xanh là tàu kiếm ngư, cảnh sát biến của Việt Nam gần lô 136 thuộc bãi Tư Chính. Ảnh: Internet

- Block 136-03 Repsol of Spain
- Blue dots
  - Vietnamese Fishing Surveillance and Coast Guard vessels
- Red dots Chinese vessels
  - "operations have
     been suspended,"
     Miguel Martinez San
     Martin, Repsol S.A. –
     CFO, July 27., 2017

5. China-ASEAN Consultations on the Code of Conduct in the South China Sea

#### Framework Code of Conduct May 2017

- One and a quarter page document
   Dot points
- 1. Preambular provisions
- 2. General provisions
  - Objectives
  - Principles
- 3. Final Clauses

### 6. U.S. Freedom of Navigation Operational Patrols

- Assert freedom of navigation and overflight rights and freedoms worldwide under UNCLOS
- No acquiescence to unilateral acts
- Highlight UNCLOS navigation provisions to protect maritime rights worldwide
- Triple track diplomatic representations, operational assertions and bi- & multi-lateral consultations

### 7. Conclusion

- UNCLOS as the Constitution for the World's Oceans
  - Implications of non-compliance
  - Indonesia and Laut Natuna Utara
  - International case law
  - High seas
  - Islands, rocks and low-tide elevations elsewhere

### Conclusion

- Unresolved issues for the Code of Conduct
  - ASEAN-China Consultations
    - ASEAN unity or ten individual states?
  - Prerequisite full implement of the DOC
  - Geographic scope
  - Legally binding
  - Enforcement
  - ASEAN Unity and Consensus
  - Oil Exploration by Philippines and Vietnam

#### Conclusion

- Impact of Great Power rivalry on maritime disputes in the South China Sea
  - Trump's US Northeast Asia First?
    - Freedom of Navigation Operational Patrols-FONOP
    - Naval Presence & Continuous Bomber patrols
  - Solution or source of provocation?
- Japan, India and Australia
  - High seas freedoms
- China further militarization? ADIZ?

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